

Raymond Kelly Sr. Compliance Manager

101 Ash Street, HQ08B San Diego, CA 92101

Tel: 619.696.2954 Fax: 619.696.2500 Mobile: 619.742.8670 rkelly@SempraGlobal.com

November 29, 2005

Ms. Connie Bruins Compliance Project Manager California Energy Commission 1516 Ninth Street, MS-2000 Sacramento, CA 95814

Subject: Request for Modification of CEC Condition of Certification NOISE-6

Palomar Energy, LLC (01-AFC-24)

Dear Ms. Bruins:

This letter is Palomar Energy, LLC's (Palomar Energy) petition for a proposed modification to the California Energy Commission (Commission) Decision for the Palomar Energy Project (PEP), Docket 01-AFC-24. This petition requests modification of the allowable noise levels resulting from power plant operations at off-site locations as provided in Condition of Certification NOISE-6. This petition to amend the Commission Decision approving the PEP contains all the information required pursuant to 20 CCR Section 1769, Post Certification Amendments and Changes of the Commission's Siting Regulations.

### **Description of Proposed Modification**

Palomar Energy requests that the following changes be made only to the first paragraph of NOISE-6. No modifications are needed or requested to the remaining paragraphs of NOISE-6, including the Verification section. Strikethrough indicates deleted text and **bold italics** indicate replacement text.

**NOISE-6** The project design and implementation shall include appropriate noise mitigation measures adequate to ensure that operation of the project will not cause resultant noise levels to exceed an hourly average noise level of:

- 37 dBA at any residence in the vicinity of Site 1 (Live Oak Road Neighborhood)
- 41 45 dBA at any residence in the vicinity of Site 2 (Oak View Way)
- 43 45 dBA at any residence east of the project site

#### **Necessity for Proposed Modification**

The requested modification to NOISE-6 is needed to correct a calculation error of the ambient (pre-project) noise level values made by the Commission staff's noise consultant during the initial approval process. This led, in tum, to the inclusion in NOISE-6 of incorrect allowable power plant operational noise levels at two of the three off-site residential locations. The requested change to Condition NOISE-6 is needed to ensure that the Condition is based on sound technical analysis, so that the Condition's requirements are realistic and appropriate.

#### **Modification Based on New Information**

Palomar Energy became aware of the flaws in Condition NOISE-6 when the protocol was being developed for conducting the operational noise survey that is required by NOISE-6. Operational noise survey protocol development was undertaken in 2005, well after the Commission Final Decision in August 2003. Developing an appropriate test protocol required a detailed review of the Condition and the methodology by which the allowable noise levels for PEP operations were developed. This was needed in order to ensure that the operational noise survey would yield results that are consistent with the requirements of NOISE-6. It was during this detailed review to develop the survey protocol that the flaws were discovered in the method of calculating ambient background noise levels and in the resulting allowable noise limits for power plant operations.

The proper method of accounting for power plant noise impacts on the nearest receptors (those most impacted by project noise) is to compare the existing ambient background noise regime with the (calculated) noise regime that will exist when the plant is in operation. In order to evaluate the maximum (worst case) impact, the baseline used is the quietest portion of the night, when most people are sleeping. To cancel the effects of short-term anomalies, the quietest four consecutive hours are considered. However, when the Commission staff's consultant calculated the ambient noise regime, several sets of four-hour periods were averaged together. This gave excessive weight to daytime noise levels, which are not normally considered because noise occurring during the daytime is much less intrusive and annoying than nighttime noise. The new information that is the basis for the requested modification to NOISE-6 does not change or undermine assumptions, rationale, findings or other bases of the Commission's final decision approving the PEP.

#### **Analysis of Potential Impacts**

The requested modification will have no significant noise impact nor will it affect other technical areas analyzed in the Commission's final decision for the PEP. The modification is required to correct a calculation error and no modifications to power plant facilities or operational practices are required.

To ensure that background noise levels do not exceed noise standards and in furtherance of California Environmental Quality Act goals, Commission staff uses the significance threshold of 5 dBA when project-related noise levels exceed ambient noise levels. For this request to modify PEP Condition NOISE-6, although ambient noise levels will increase at two locations as a result of the correction in calculation methodology, the finding with respect to the significance level of 5 dBA will not change. As shown in the table below, Location 1 is unaffected by the requested modification. At Location 2, the requested increase in the allowable plant noise levels will not change the predicted increase in ambient noise levels presented in the 2003 Commission final decision (a 5 dBA increase is expected in both cases); at Location 3, the requested change will result in a slightly smaller increase (4 dBA instead of 5 dBA) in ambient noise levels than was presented in the Commission decision. In short, the requested modification will not result in a significant impact on noise levels in residential areas near the PEP site.

Location	Status	Background Noise Level (dBA)	Permitted Plant Noise Level (dBA)	Cumulative dBA (Logarithmic Sum)	Increase in Ambient Noise Level* (dBA)				
L1 - Live	Current Level	34	37	39	+5				
Oak Area	Requested Change	No Change	No Change	No Change	No Change				
L2 - Oak	Current Level	36	41	41	+5				
View Way	Requested Change	41	45	46	No Change				
L3 – Mobile	Current Level	40	43	45	+5				
Homes	Requested Change	44	45	48	+4				

<sup>\*</sup> Cumulative minus 4-hour background noise level.

## Compliance with LORS and Effects on the Public, Nearby Property Owners, and Parties to the Application Proceedings

The requested modification to NOISE-6 is not expected to affect PEP's ability to comply with the applicable LORS, as listed in Appendix A of the Commission decision. The requested modification will not have significant adverse environmental impacts and thus will not have significant adverse effects on the public, on nearby property owners (a list of property owners within 1,000 feet of the PEP site is attached to this petition), or on parties to the application proceedings.

#### Summary

In summary, as demonstrated in this petition, the requested modification to the Commission's Condition NOISE-6 for the PEP is not expected to have significant adverse effects on nearby property owners or the public, nor will it affect compliance with applicable LORS. Accordingly, Palomar Energy requests that Commission staff expedite review of this petition, and request Commission approval of the proposed modified Condition in accordance with Title 20 CFR Section 1769 (a)(3).

Sincerely,

Raymond Kelly

Senior Compliance Manager

Attachment: Property Owner List

L-CB Palomar Noise 6 Petition Final.doc

Cc:

Robert Jackson, PEP Tom Jennings, PEP Roger Stanhope, PEP Taylor Miller, Sempra Arrie Bachrach, ENSR

# ATTACHMENT LIST OF PROPERTY OWNERS WITHIN 1,000 FEET OF POWER PLANT SITE

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